# PIA5301: MANAGING PUBLIC INSTITUTIONS AND ORGANIZATIONS

## **Effective Term**

Semester B 2024/25

# Part I Course Overview

## **Course Title**

Managing Public Institutions and Organizations

## **Subject Code**

PIA - Public and International Affairs

#### **Course Number**

5301

## **Academic Unit**

Public and International Affairs (PIA)

## College/School

College of Liberal Arts and Social Sciences (CH)

## **Course Duration**

One Semester

#### **Credit Units**

3

### Level

P5, P6 - Postgraduate Degree

## **Medium of Instruction**

English

## **Medium of Assessment**

English

# Prerequisites

Nil

#### **Precursors**

Nil

## **Equivalent Courses**

POL5301 Managing Public Institutions and Organizations

## **Exclusive Courses**

Nil

# **Part II Course Details**

**Abstract** 

Gleaning information from organization theory (OT), organizational behavior (OB), and institutional analysis, this course is designed to advance students' knowledge and skills in leading and managing public organizations and their institutional environments. The first half of the course will be devoted to familiarizing students with the history and development of institutional and organizational research. The second half of the course aims to provide students an overview of the central concepts, strategies, and practices in the institutional and organizational dimensions of public administration. Drawing on materials from different academic disciplines, including psychology, political science, law, sociology, public policy, and public administration, this course enables students to contemplate, make sense of, and critically analyze solutions for specific issues pertaining to the management of public institutions and organizations in both their workplace and the broader community.

## Course Intended Learning Outcomes (CILOs)

	CILOs	Weighting (if app.)	DEC-A1	DEC-A2	DEC-A3
1	Acquire main theories, arguments, concepts, and issues in OT, OB, and institutionalism.		X	X	
2	Evaluate critically the extent to which the core assumptions and historical roots of organizational research can be applied to the current context(s)		х	X	X
3	Become conversant with organizationally- relevant issues and capable of analyzing these issues from fine-tuned theoretical or practical standpoints		Х	Х	X
4	Gain broad familiarity with theory and research concerned with managerial processes, and develop the analytical skills necessary to critically evaluate the institutional environment they are currently in		х	Х	X
5	Have as much hands-on practical experience as possible within the confines of the classroom and become an intuitive public manager who is adept at developing effective and creative solutions for specific managerial challenges		х	Х	X
6	Collaborate with peers to prepare, conduct and critique group research on a cutting-edge topic traversing the OT and OB disciplines with a focus on communicating and interacting productively and in culturally responsive ways with a diverse and changing workforce and society at large		X	X	Х
7	Constructively reflect on their own engagement with theory and practice		X	X	X

#### A1. Attitude

Develop an attitude of discovery/innovation/creativity, as demonstrated by students possessing a strong sense of curiosity, asking questions actively, challenging assumptions or engaging in inquiry together with teachers.

### A2: Ability

Develop the ability/skill needed to discover/innovate/create, as demonstrated by students possessing critical thinking skills to assess ideas, acquiring research skills, synthesizing knowledge across disciplines or applying academic knowledge to real-life problems.

## A3: Accomplishments

Demonstrate accomplishment of discovery/innovation/creativity through producing /constructing creative works/new artefacts, effective solutions to real-life problems or new processes.

# Learning and Teaching Activities (LTAs)

	LTAs	<b>Brief Description</b>	CILO No.	Hours/week (if applicable)
1	Workshops	Presentation of theories, concepts and ideas based on academic literature (including course readings).  Course lecturer responds to questions raised by students attending the workshops and facilitates discussion and in-class exercises.	1, 2, 4	3 hours per week
2	Canvas	PowerPoint slides to support workshops posted for students to download.	1, 2, 4	N/A
3	Independent reading and a reflection report	Readings contained in course handbook are expected to be read by every student. In addition, each student must write a reflection report on the implications of the readings of their choosing so that solutions to a contemporary public management challenge or an organizational predicament can be developed.	1, 2, 4, 5, 7	This will vary from student to student: average: 4-5 hours per week

4	Discussion leaders and	Students will	1, 2, 3, 4, 5, 6, 7	6 hours allocated for
	Group presentations	- take turns as "discussion	, , , , , ,	presentations (excluding
		leaders"		preparation)
		during the in-class		
		meetings. The purpose of		
		having student discussion		
		leaders is to engage the		
		class in a dialogue of the		
		readings.		
		- locate relevant		
		information; evaluate,		
		organize & synthesize		
		materials; present ideas		
		to the class in a clear,		
		concise; and stimulating		
		way; engage with		
		classmates in answering		
		questions and discussing		
		presentation topics.		

#### Assessment Tasks / Activities (ATs)

	ATs	CILO No.	Weighting (%)	Remarks (e.g. Parameter for GenAI use)
I	Class Participation	1, 2, 4	15	The success of this class hinges thoroughly on students' active engagement with readings and an intrinsic willingness to share their points of view. When necessary, students may be called upon if they do not proactively contribute. Quantity and quality of participation in class discussions will be an important component of each student's participation grade. Please note that mere physical attendance is not a substitute for active participation and will not automatically grant class participation points.

2	Discussion Leader	1, 2, 4, 6	15	Each class member will
_	Discussion Leader	1, 2, 1, 0		be randomly assigned
				into a discussion
				team constituting
				approximately five
				members. Each group
				will submit their
				preferred topics to the
				course leader, who will
				then ensure that each
				group is matched with
				a class topic. Students
				are expected to complete
				the reading(s) listed
				under their assigned topic
				BEFORE group meetings
				and work collectively to
				prepare the discussion
				handout. Discussion
				leaders (i.e., discussion
				teams) will strive to cover
				the assigned readings
				thoroughly and put forth
				probing questions that
				go beyond "What do you
				think of the authors'
				arguments?" or "Do you
				agree with that point?" In-
				class discussion follows.
3	Reflection Paper	2, 3, 5, 7	30	Each student is expected
				to write a reflection
				report on the strengths,
				limitations, and
				implications of the
				readings listed under
				their selected topic.
				Despite the fact that
				students possess absolute
				discretion over the
				format of this reflection
				paper, they need to
				be explicit about how
				these reflections help
				them develop ideas to
				address a thorny issue
				in their workplace.
				The paper should be
				a maximum of 1,500
				words (excluding the title
				page, references, and
				essential appendices), double-spaced, and draw
				on materials from the
				assigned readings or
				lecture slides.
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4	Group "innovation"	2, 3, 4, 5, 6	20	Each group needs to
'	presentation	2, 0, 1, 0, 0	20	deliver a presentation
				of novel hypotheses
				i.e., something not
				already known or
				immediately obvious
				to people interested in
				organization phenomena.
				In this presentation,
				please clearly state
				the hypotheses and
				then explain why they
				are likely to be true
				and interesting. The
				presentation should
				(a) articulate the
				motivation behind these
				hypotheses, (b) examine
				the background to them,
				(c) be guided by pertinent
				literature, and (d) make
				a plan about how these
				innovative ideas can
				spur advancements in
				professional practice.
5	Group Written Report	2, 3, 4, 5, 6	20	After the presentation,
				the instructor will
				meet up with the team
				and comment on the
				strengths and weaknesses
				of its presentations. This
				meeting aims to 1) help
				the team re-organize its
				arguments and 2) give
				suggestions for writing
				up the group report. The
				arguments made in the
				report has to be driven by
				literature, substantiated
				with concrete examples
				and credible data, and
				appropriately referenced
				and footnoted. The
				paper should be a
				maximum of 2,500 words
				(excluding the title
				page, references, and
				essential appendices),
				double-spaced, and draw on materials from the
				assigned readings or lecture slides.
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## Assessment Rubrics (AR)

## Assessment Task

Class participation (for students admitted before Semester A 2022/23 and in Semester A 2024/25 & thereafter)

#### Criterion

Input of students during class participation

## **Excellent**

(A+, A, A-)

High standard of being able to recall define, explain and relate key concepts derived from the readings.

Participate very frequently in class discussion, including answering the probing questions raised by the discussion group.

#### Good

(B+, B, B-)

Fairly standard of being able to recall define, explain and relate key concepts derived from the readings. Participate frequently in class discussion, including answering the probing questions raised by the discussion group.

## Fair

(C+, C, C-)

Rudimentary standard of being able to recall define, explain and relate key concepts derived from the readings Participate occasionally in class discussion, including answering the probing questions raised by the discussion group.

## Marginal

(D)

Poor standard of being able to recall define, explain and relate key concepts derived from the readings Participate rarely in class discussion, including answering the probing questions raised by the discussion group.

## **Failure**

(F)

Almost no standard of being able to recall define, explain and relate key concepts derived from the readings Never participate in class discussion, including answering the probing questions raised by the discussion group.

#### Assessment Task

Discussion Leader (for students admitted before Semester A 2022/23 and in Semester A 2024/25 & thereafter)

## Criterion

levels of preparedness for the readings on the selected week

## **Excellent**

(A+, A, A-) The discussion handout is prepared in a manner that showcases the group members' excellent understanding of the readings.

## Good

(B+, B, B-) The discussion handout is prepared in a manner that showcases the group members' very good understanding of the readings.

## Fair

(C+, C, C-) The discussion handout is prepared in a manner that showcases the group members' good understanding of the readings.

#### Marginal

(D) The discussion handout is prepared in a manner that showcases the group members' rough understanding of the readings.

## **Failure**

(F) The discussion handout is prepared in a manner that showcases the group members' poor understanding of the readings.

#### **Assessment Task**

Reflection Paper (for students admitted before Semester A 2022/23 and in Semester A 2024/25 & thereafter)

#### Criterion

Level of mastery in readings and critical thinking ability

#### **Excellent**

(A+, A, A-) Strong familiarity with the readings and an ability to apply the learnt materials to "make sense" of an existing organizational phenomenon.

#### Good

(B+, B, B-) Fairly good familiarity with the readings and an ability to apply the learnt materials to "make sense" of an existing organizational phenomenon.

#### Fair

(C+, C, C-) Weak familiarity with the readings and an ability to apply the learnt materials to "make sense" of an existing organizational phenomenon.

## Marginal

(D) Very little familiarity with the readings and an ability to apply the learnt materials to "make sense" of an existing organizational phenomenon.

### **Failure**

(F) Almost no familiarity with the readings nor an ability to apply the learnt materials to "make sense" of an existing organizational phenomenon.

## Assessment Task

Group "innovation" presentation (for students admitted before Semester A 2022/23 and in Semester A 2024/25 & thereafter)

#### Criterion

Innovativeness level of the paper

## Excellent

(A+, A, A-) Highly innovative ideas and conscientious attitude in discovering, analyzing and contributing to the current dialogue in the field and/or the development of creative solutions for specific OT and OB issues in a jurisdiction of interest.

#### Good

(B+, B, B-) Fairly innovative ideas and conscientious attitude in discovering, analyzing and contributing to the current dialogue in the field and/or the development of creative solutions for specific OT and OB issues in a jurisdiction of interest.

## Fair

(C+, C, C-) Little innovative ideas and conscientious attitude in discovering, analyzing and contributing to the current dialogue in the field and/or the development of creative solutions for specific OT and OB issues in a jurisdiction of interest.

## Marginal

(D) Very little innovative ideas and conscientious attitude in discovering, analyzing and contributing to the current dialogue in the field and/or the development of creative solutions for specific OT and OB issues in a jurisdiction of interest.

## **Failure**

(F) No innovative ideas and conscientious attitude in discovering, analyzing and contributing to the current dialogue in the field and/or the development of creative solutions for specific OT and OB issues in a jurisdiction of interest.

#### **Assessment Task**

Group Written Report (for students admitted before Semester A 2022/23 and in Semester A 2024/25 & thereafter)

#### Criterion

Quality of the report

#### **Excellent**

(A+, A, A-) Excellent research and writing skills to 1) assemble evidence, 2) present coherent arguments, 3) contextualize the core assumptions of the utilized organization or institutional theories, 4) lay out an action plan that helps empirically investigate the proposed hypotheses, and 5) assess the feasibility and practical implications of this plan.

#### Good

(B+, B, B-) Good research and writing skills to 1) assemble evidence, 2) present coherent arguments, 3) contextualize the core assumptions of the utilized organization or institutional theories, 4) lay out an action plan that helps empirically investigate the proposed hypotheses, and 5) assess the feasibility and practical implications of this plan.

#### Fair

(C+, C, C-) Basic research and writing skills to 1) assemble evidence, 2) present coherent arguments, 3) contextualize the core assumptions of the utilized organization or institutional theories, 4) lay out an action plan that helps empirically investigate the proposed hypotheses, and 5) assess the feasibility and practical implications of this plan.

## Marginal

(D) Insufficient research and writing skills to 1) assemble evidence, 2) present coherent arguments, 3) contextualize the core assumptions of the utilized organization or institutional theories, 4) lay out an action plan that helps empirically investigate the proposed hypotheses, and 5) assess the feasibility and practical implications of this plan.

## **Failure**

(F) Poor research and writing skills to 1) assemble evidence, 2) present coherent arguments, 3) contextualize the core assumptions of the utilized organization or institutional theories, 4) lay out an action plan that helps empirically investigate the proposed hypotheses, and 5) assess the feasibility and practical implications of this plan.

## **Assessment Task**

Class participation (for students admitted from Semester A 2022/23 to Summer Term 2024)

#### Criterion

Input of students during class participation

## **Excellent**

(A+, A, A-)

High standard of being able to recall define, explain and relate key concepts derived from the readings. Participate very frequently in class discussion, including answering the probing questions raised by the discussion group.

#### Good

(B+, B)

Fairly standard of being able to recall define, explain and relate key concepts derived from the readings. Participate frequently in class discussion, including answering the probing questions raised by the discussion group.

## Marginal

(B-, C+, C)

Rudimentary standard of being able to recall define, explain and relate key concepts derived from the readings Participate occasionally in class discussion, including answering the probing questions raised by the discussion group.

## **Failure**

(F) Almost no standard of being able to recall define, explain and relate key concepts derived from the readings Never participate in class discussion, including answering the probing questions raised by the discussion group.

#### **Assessment Task**

Discussion Leader (for students admitted from Semester A 2022/23 to Summer Term 2024)

#### Criterion

levels of preparedness for the readings on the selected week

#### **Excellent**

(A+, A, A-) The discussion handout is prepared in a manner that showcases the group members' excellent understanding of the readings.

#### Good

(B+, B) The discussion handout is prepared in a manner that showcases the group members' very good understanding of the readings.

## Marginal

(B-, C+, C) The discussion handout is prepared in a manner that showcases the group members' good understanding of the readings.

#### **Failure**

(F) The discussion handout is prepared in a manner that showcases the group members' poor understanding of the readings.

#### Assessment Task

Reflection Paper (for students admitted from Semester A 2022/23 to Summer Term 2024)

#### Criterion

Level of mastery in readings and critical thinking ability

## Excellent

(A+, A, A-) Strong familiarity with the readings and an ability to apply the learnt materials to "make sense" of an existing organizational phenomenon.

#### Good

(B+, B) Fairly good familiarity with the readings and an ability to apply the learnt materials to "make sense" of an existing organizational phenomenon.

#### Marginal

(B-, C+, C) Weak familiarity with the readings and an ability to apply the learnt materials to "make sense" of an existing organizational phenomenon.

#### **Failure**

(F) Almost no familiarity with the readings nor an ability to apply the learnt materials to "make sense" of an existing organizational phenomenon.

## Assessment Task

Group "innovation" presentation (for students admitted from Semester A 2022/23 to Summer Term 2024)

#### Criterion

Innovativeness level of the paper

#### Excellent

(A+, A, A-) Highly innovative ideas and conscientious attitude in discovering, analyzing and contributing to the current dialogue in the field and/or the development of creative solutions for specific OT and OB issues in a jurisdiction of interest.

#### Good

(B+, B) Fairly innovative ideas and conscientious attitude in discovering, analyzing and contributing to the current dialogue in the field and/or the development of creative solutions for specific OT and OB issues in a jurisdiction of interest.

## Marginal

(B-, C+, C) Little innovative ideas and conscientious attitude in discovering, analyzing and contributing to the current dialogue in the field and/or the development of creative solutions for specific OT and OB issues in a jurisdiction of interest.

#### **Failure**

(F) No innovative ideas and conscientious attitude in discovering, analyzing and contributing to the current dialogue in the field and/or the development of creative solutions for specific OT and OB issues in a jurisdiction of interest.

#### Assessment Task

Group Written Report (for students admitted from Semester A 2022/23 to Summer Term 2024)

#### Criterion

Quality of the report

## **Excellent**

(A+, A, A-) Excellent research and writing skills to 1) assemble evidence, 2) present coherent arguments, 3) contextualize the core assumptions of the utilized organization or institutional theories, 4) lay out an action plan that helps empirically investigate the proposed hypotheses, and 5) assess the feasibility and practical implications of this plan.

#### Good

(B+, B) Good research and writing skills to 1) assemble evidence, 2) present coherent arguments, 3) contextualize the core assumptions of the utilized organization or institutional theories, 4) lay out an action plan that helps empirically investigate the proposed hypotheses, and 5) assess the feasibility and practical implications of this plan.

## Marginal

(B-, C+, C) Basic research and writing skills to 1) assemble evidence, 2) present coherent arguments, 3) contextualize the core assumptions of the utilized organization or institutional theories, 4) lay out an action plan that helps empirically investigate the proposed hypotheses, and 5) assess the feasibility and practical implications of this plan.

## **Failure**

(F) Poor research and writing skills to 1) assemble evidence, 2) present coherent arguments, 3) contextualize the core assumptions of the utilized organization or institutional theories, 4) lay out an action plan that helps empirically investigate the proposed hypotheses, and 5) assess the feasibility and practical implications of this plan.

# **Part III Other Information**

## **Keyword Syllabus**

The core assumptions and historical roots of organization theories; the uniqueness of public organizations; the institutional and behavioral dimensions of public management; managerial mantra and professionalism; organizational culture and diversity; employee motivation; leadership; condition and decision making; customer-oriented bureaucracy; the interplay between political and economic factors in public-sector issues.

## **Reading List**

# **Compulsory Readings**

	Title
1	Scott, W. R. 1992. Organizations: Rational, Natural, and Open Systems. 3rd ed.
2	Rainey, H. G. 2009. Understanding and Managing Public Organizations
3	John D. Huber and Charles R. Shipan (2002) Deliberate Discretion? The Institutional Foundations of Bureaucratic Autonomy, New York: Cambridge University Press
4	Douglass C. North (1990) Institutions, Institutional Change and Economic Performance, New York: Cambridge University Press
5	Scott, I. 2010. The Public Sector in Hong Kong.
6	Weick, K.E. 1995. What Theory is Not, Theorizing Is
7	Taylor, F.W. 1967. The Principles of Scientific Management (first published 1911).
8	Barnard, C.I. 1938. The Functions of the Executive
9	Cohen, Michael D., James C. March, and Johann P. Olsen. 1972. A Garbage Can Model of Organizational Choice
10	March, J.G., & Simon, H.A. 1958. Organizations, Chapters 5-6.
11	Emerson, R.M. 1962. Power-dependence Relations
12	March, J.G. 1991. Exploration and Exploitation in Organizational Learning
13	Heath, C., & Sitkin, S. B. 2001. Big-B versus Big-O: What Is Organizational about Organizational Behavior?
14	Barrick, M. R., & Mount, M. K. 1991. The Big Five Personality Dimensions and Job Performance: A Meta-Analysis
15	Elliott, E. S., & Dweck, C. S. 1988. Goals: An Approach to Motivation and Achievement
16	Bunderson, J. S., & Thompson, J. A. 2009. The Call of the Wild: Zookeepers, Callings, and the Double-edged Sword of Deeply Meaningful Work
17	Fast, N. J., Halevy, N., & Galinsky, A. D. 2011. The Destructive Nature of Power without Status
18	Eagly, A. H., Johannesen-Schmidt, M. C., & Van Engen, M. L. 2003. Transformational, Transactional, and Laissez-Faire Leadership Styles: A Meta-Analysis Comparing Women and Men

# **Additional Readings**

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	Title
1	Shui-Yan Tang. 2012. Ten Principles for a Rule-Ordered Society: Enhancing China's Governing Capacity, Beijing: China Development Press
2	Chatterjee, Arijit and Donald Hambrick. 2007. It's All about Me: Narcissistic Chief Executive Officers and Their Effects on Company Strategy and Performance
3	Brewer. 1991. The Social Self: On Being the Same and Different at the Same Time
4	Oyserman, Daphna. 2009. Identity-Based Motivation: Implications for Action-Readiness, Procedural-Readiness, and Consumer Behavior
5	Iyengar, Sheena, Rachael Wells, and Barry Schwartz. 2006. Doing Better but Feeling Worse: Looking for the "Best" Job Undermines Satisfaction
6	Ferris, James M., and Shui-Yan Tang. 1993. "The New Institutionalism and Public Administration: An Overview," Journal of Public Administration Research and Theory, Vol. 3, pp.4-10
7	Scott, Kristyn and Douglas Brown. 2006. Female First, Leader Second? Gender Bias in the Encoding of Leadership Behavior

8	Haidt, Jonathan. 2001. The Emotional Dog and Its Rational Tail: A Social Intuitionist Approach to Moral Judgment
9	Williamson, Oliver E. 1999. "Public and Private Bureaucracies: A Transaction Cost Economics Perspectives," Journal
	of Law, Economics, and Organization, Vol. 15, pp. 306-342